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SIPDIS

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SUBJECT: BLACK SEA BORDER SECURITY INITIATIVE EXPERTS GROUP  
"STYX 2005" BUCHAREST PLANNING CONFERENCE READ-OUT

REF: A. A) STATE 90931

[B](#). B) STATE 90564 C) 04 STATE 253728

[1](#)1. Summary. Under the auspices of the Black Sea Border Security Initiative (BSBSI), USG representatives attended a first planning conference to consider Romania's proposal to hold a tabletop simulation of a WMD incident. The other states represented at the conference were Georgia, Moldova, Bulgaria, and Ukraine. The delegations agreed in principle to send representatives to the forthcoming &STYX 20058 tabletop exercise, scheduled for June 23 in Bucharest. Further coordination between the BSBSI participant states and the Romanian organizers will take place with Romanian MFA nonproliferation chief Dan Neculaescu via fax and e-mail. End Summary.

#### INTRODUCING THE BLACK SEA BORDER SECURITY INITIATIVE

[1](#)2. Romanian MFA Nonproliferation and Arms Control Division Director Dan Neculaescu opened the May 27-28 planning conference for the Black Sea Border Security Initiative (BSBSI) held at the Southeast European Cooperative Initiative (SECI) Regional Center Headquarters in Bucharest. Neculaescu stated that BSBSI's goals consist of:

- enhancing regional cooperation in the field of counterproliferation of WMD, and identifying mechanisms for increasing that cooperation; and,

- establishing confidence between the Black Sea littoral states and generally increasing the Black Sea's security posture.

Neculaescu stated that while the BSBSI states agreed in principle to projects in accordance with these goals during a high-level policy discussion in May 2004, the Romanians, &STYX 20058 proposal represented the first concrete proposal under the BSBSI rubric. (Note: During the May 2004 meeting, BSBSI was referred to by its prior name, the &Border Defense Initiative (BDI)8. For further background on BSBSI, see Refelts. End Note.)

#### PRESENTATION OF &STYX 20058

[1](#)3. Following Neculaescu's introduction, Romanian National Commission for Nuclear Activities Control (&CNCAN8) officer Florian Baciu presented the proposed &STYX 20058 tabletop exercise. STYX 2005 is a fictional scenario in which the five BSBSI states cooperate to prevent the central European front-companies STYX, and the Precision Tool Company, from trafficking a truck-borne radiological dispersal device (i.e. a dirty bomb) and a quantity of WMD chemical precursors to the EMANON terrorist organization. In the Romanian draft, the countries were listed solely by colors (i.e. the RED LAND,). Romania proposed to hold the tabletop simulation in Bucharest on June 23. Baciu advised the national delegations that they are looking into the possibility of off-setting travel expenditures for three participants from each BSBSI government ) one to serve in a five-member control group, that will run the exercise, and two to serve in a ten-member working group,, which will simulate the responses of the BSBSI national governments to events that unfold in the STYX 2005 scenario. During the simulation, the control group will provide the working group with (fictional) real-time developments within the scenario, and the working group will attempt to effectively respond on behalf of their governments.

[1](#)4. All national delegations agreed to participate in the June 23 tabletop simulation. They also agreed to the Romanians proposal regarding which colors (i.e. roles) their respective countries would play in the scenario (GREEN LAND - Bulgaria; BLACK LAND ) Georgia; YELLOW LAND ) Ukraine; BLUE LAND ) Romania; GRAY LAND ) Moldova). During the discussion of the ideal composition of the control and working groups, Bulgarian MOD official Lecev Lecezar opined that the control groups would ideally be comprised of MFA officials, as the MFA is best placed to know how to effectively conduct international dialogues. For their working group delegation, Lecezar said that he would recommend to his government one

Ministry of Internal Affairs (MOIA) officer and one intelligence officer. Most delegations agreed with the Bulgarian-proposed structure, although Romanian CNCAN official Baciuc cautioned that the MFA may not have sufficient technical expertise in dealing with radiological materials to serve as effective control group officers. Lecezar responded that no delegation is perfect, but the MFA nevertheless has the best available expertise.

15. Baciuc also advised all delegations that in order to maximize the possibility of success for the tabletop exercise, national delegations should be thoroughly versed in STYX 2005 during the June 23 simulation, keeping in mind that the control group will be privy to simulation information that will be withheld from the working group until the day of the exercise. Questions that the control group should be prepared to answer include:

-Who are your national decision-makers in the event of a WMD incident?

-What information does your intelligence community require in the event of a trafficking incident?

-To what extent do your national institutions coordinate? What points are critical for effective inter-institutional coordination?

-Do you coordinate at the international level in the event of a WMD incident? Through what channels? Police channels?

Diplomatic channels? How are such channels established?

-What capabilities exist to assist other countries in either interdicting WMD or in disaster response should they request it?

-What about jurisdiction in international waters?

-How do you work with the media? At what point are announcements made in the event of a WMD incident? How much information is publicly disseminated? How much international cooperation is appropriate regarding public liaison?

#### FOLLOW-UP ACTIVITIES

16. Neculaescu requested national delegations that they inform him of their representatives to the June 23 simulation by June 10. Neculaescu also stated that he would disseminate the minutes of the STYX 2005 first planning conference to the local Embassies of the BSBSI participant states, and the Romanian Embassies in the other BSBSI capitals would do the same directly to their host government contacts. He also collected the contact information of the conference participants, and advised the conference that he would further coordinate with BSBSI states via fax and e-mail. Following the conclusion of the tabletop simulation, Neculaescu proposed that experts from the BSBSI participant states again meet to evaluate the relative success of STYX 2005. At such a meeting, the BSBSI experts would evaluate the strengths and weaknesses of their respective nonproliferation infrastructures, as well as evaluate their current legal and institutional capacity to cooperate internationally in responding to a WMD incident. Neculaescu further suggested that STYX 2005 be run as a field operation in Fall 2005.

#### PARTICIPANTS

17. Delegation lists for the STYX 2005 first planning conference follows:

##### BULGARIA:

Mr. Tonev Dimov, Ministry of Internal Affairs  
Mr. Nikolay Kolev, Bulgarian Embassy to Romania  
Mr. Lecev Lecezar, Ministry of Defense

##### GEORGIA:

Mr. Guram Rogava, Ministry of Internal Affairs  
Mr. Mindia Janelidze, Foreign Intelligence Service

##### MOLDOVA:

Mr. Igor Goredetki, Service of Intelligence and Security  
Mr. Victor Nichifor, Ministry of Internal Affairs

##### ROMANIA:

Mr. Augustin Aculai, Nuclear Agency  
Mr. Florian Baciuc, National Commission for Nuclear Activities Control  
Mr. Nicolae Comanescu, Ministry of Foreign Affairs  
Ms. Codruta Dima, Ministry of Foreign Affairs  
Lt. Cmdr. Cristian Gadei, Ministry of Defense  
Mr. Horatiu Grigorescu, Romanian Intelligence Service  
Ms. Daniela Marca, Ministry of Foreign Affairs  
Mr. Dan Neculaescu, Ministry of Foreign Affairs  
Mr. Nicolae Neferoiu, Foreign Intelligence Service  
Mr. Alin Tanase, Ministry of the Interior  
Mr. Dragos Toca, National Agency for Export Controls

##### UKRAINE:

Mr. Ivan Zaitsev, Interior Ministry Attache, Ukrainian Embassy to Romania

UNITED STATES (observer):

Mr. John Conlon, EUR/PRA, State Department  
Mr. Christopher Palmer, Political-Military Affairs Officer,  
U.S. Embassy to Romania  
Mr. Milan Sturgis, Department of State SECI Coordinator

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